

## Message Text

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ACTION IO-14

INFO OCT-01 ARA-16 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 AID-20 COME-00 EB-11 FRB-02

TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01

AGR-20 STR-08 DRC-01 /221 W

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R 081919Z APR 74

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC 326

INFO USUN NEW YORK 429

USMISSION GENEVA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMCONSUL MONTREAL

UNCLAS SECTION 1 OF 3 PANAMA 2026

PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR IAEA AND UNIDO;  
MONTREAL FOR ICAO.

EO 11652: N/A

TAGS: ECRP, EAID, UNDP, PN

SUBJ: CERP 0008 - EVALUATION OF UN ASSISTANCE REPORT

REF: A) PANAMA A-105, MAY 14, 1973 B) STATE 42239

1. SUMMARY: MISSION RESPONSE TO CERP 0008 REQUIREMENT KEYED  
TO REQUESTED INFORMATION IN REFTEL. END SUMMARY.

2. MISSION RESPONSE KEYED TO SECTION 5 OF REFTEL.

5(A). RESIDENT REPRESENTATIVE, WHO HAS SERVED IN PANAMA SINCE  
MID-1970, APPARENTLY ENJOYS CONFIDENCE OF GOP. WITH A DEPUTY  
AND PROGRAM OFFICER, HE CARRIES OUT OVERALL MONITORING AND COOR-  
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INATING ROLE FOR TWENTY-TWO UNDP-FINANCED TECHNICAL ASSISTANCE

PROJECTS CURRENTLY ACTIVE. OPERATIONALLY, PROFESSIONALS UNDER VARIOUS PROJECTS EXERCISE LARGE AMOUNT OF AUTONOMY IN CARRYING OUT THEIR DAY-TO-A-DAY ACTIVITIES. THEY DEAL DIRECTLY, WITHOUT PRIOR CONSULTATION WITH UNDP STAFF, WITH UN AGENCIES BACKSTOPPING THEIR PROJECTS. WITH SUCH LARGE NUMBER OF PROGETCS AND SMALL

STAFF, IT IS RATHER OBVIOUS THAT SUBSTANTIVE INPUT WHICH UNDP STAFF CAN PLACE INTO ANY ONE PROJECT IS LIMITED. THE EXTENT TO WHICH TRIPARTITE REVIEW SYSTEM MAY CHANGE THIS IS UNKNOWN AT THIS TIME.

IN ADDITION TO UNDP-FINANCED ACTIVITIES, THERE ARE FIVE OTHER ON-GOING PROJECTS FUNDED BY OTHER UN AGENCIES AS WELL AS PERMANENT WHO STAFF. FOR THESE, THE RESIDENT REPRESENTATIVE PERFORMS LITTLE, IF ANY, COORDINATING FUNCTION. THESE PROJECTS ARE NOT SUBJECT TO TRIPARTITE REVEIW SYSTEM.

AS REGARDS COORDINATION BETWEEN IBRD AND UNDP, FORMER IS SERVING AS EXECUTING AGENCY FOR UNDP-FINANCED TRANSPORTATION STUDY. BEYOND THIS, LITTLE OVERALL COORDINATION EXISTS BETWEEN TWO. FOR EXAMPLE, UNDP STAFF HAS NOT BEEN INVOLVED IN DISCUSSIONS OR PLANNING FOR PROPOSED \$10 MILLION IBRD LIVESTOCK LOAN.

UNICEP IS NOT PARTICIPATING IN UNDP COUNTRY PROGRAMMING EXERCISE. THROUGH ITS OWN FUNDS, UNICEP, IN COJUNCTION WITH FAO, UNESCO, AND WHO, IS CARRYING OUT AN INTEGRATED RURAL DEVELOPMENT PROGRAM IN AREAS OF SANITATION, HEALTH, LITERACY, AND DEVELOPMENT OF RELEVANT JOB SKILLS.

5(B). THE GOP USED TO ENCOURAGE COLLABORATION ON AID PROJECTS THROUGH OCCASIONAL MEETINGS OF REPRESENTATIVES OF ALL DONOR AGENCIES IN PLANNING OFFICE (.92 .8,8 546 9\* 0)-,,8,& -,\$ 3:9,9.8: 09)8:6 - MPPE). THESE MEETINGS HAVE NOT BEEN HELD FOR AT LEAST TWO YEARS. ACCORDINGLY THERE DOES NOT NOW EXIST A SATISFACTORY GOP LEVEL OF COORDINATION AMONG THE MULTILATERAL AND BILATERAL DONORS. 5(C). LAST ANNUAL REVIEW WAS HELD IN APRIL, 1973 WITH NEXT ONE PLANNED FOR MAY OR JUNE OF THIS YEAR. PRIOR TO LAST YEAR'S REVIEW, \$8.8 MILLION WAS DUBDETED FOR EITHER ON-GOING OR PLANNED PROJECTS AS AGAINST AN INDICATIVE PLANNING FIGURE OF \$7.5 MILLION. AS A RESULT OF REVIEW, PROJECT UNCLASSIFIED

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BUDGETS WERE ADJUSTED DOWNWARD TO OVERALL TOTAL OF \$7.15 MILLION, LEAVING \$350,000 RESERVE TO RESPOND TO NEW REQUESTS. AFFECTED UN AND GOP AGENCIES PARTICIPATED IN REVIEW.

5(D). IN RESPONSE TO AIDTO CIRCULAR A-676 OF JUNE 14, 1973 AND A-1149 OF FEBRUARY 8, 1974, AID MISSION DIRECTOR EXCHANGED LETTERS WITH UNDP RESIDENT REPRESENTATIVE IN WHICH IT WAS AGREED THAT BEFORE PROJECT PROPOSALS, FOR WHICH UNDP CONTRIBUTION EXCEEDS \$100,000, AR SUBMITTED TO UNDP HEADQUARTERS, COPY OF PROPOSAL

WOULD BE SUBMITTED TO AID. ANY COMMENTS MISSION MIGHT MAKE REGARDING PROJECT WOULD BE TAKEN INTO CONSIDERATION BY LOCAL UNDP OFFICE. SINCE THAT TIME, THERE HAVE BEEN NO NEW PROJECT PROPOSALS IN EXCESS OF \$100,000.

5(E). UNDP-FINANCED ASSISTANCE: COMMENTS BELOW REFLECT RECENT CONVERSATIONS WITH UNDP PROGRAM OFFICER AND, AS SUCH, DO NOT REPRESENT CONCLUSIONS REACHED THROUGH INDEPENDENT EMBASSY/USAID EVALUATIONS.

(1) UNITED NATIONS ORGANIZATION - IMPLEMENTING AGENT  
(A) TRAINING AND ADVICE FOR RURAL AND COMMUNITY DEVELOPMENT & AGRARIAN REFORM (PAN/71/521/ /01/01):  
AMLUNT: \$718,000  
DURATION: 1972-1975  
PURPOSE: COMMUNITY DEVELOPMENT AND COOPERATIVE TRAINING FOR CAMPESINO LEADERS.

PROGRESS AND COUNTERPART SUPPORT: CONSIDERED MOST SUCCESSFUL OF LARGE-SCALE PROJECTS, COUNTER-PART SUPPORT GOOD.

(B) PLANNING & A  
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TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01

AGR-20 STR-08 DRC-01 /221 W  
----- 006727

R 081919Z APR 74  
FM AMEMBASSY PANAMA  
TO USUN NEW YORK 430  
USMISSION GENEVA  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY VIENNA  
AMCONSUL MONTREAL  
SECSTATE WASHDC 327

UNCLAS SECTION 2 OF 3 PANAMA 2026  
PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR IAEA AND UNIDO;

MONTREAL FOR ICAO.

(E) PUBLIC ADMINISTRATION (PAN/70/002/ /01/01):

AMOUNT: \$70,700

DURATION: 1972-1974. WILL TERMINATE SOON.

PURPOSE: ONE ADVISOR TO MPPE IN ORGANIZATION.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(F) PETROLEUM LEGISLATION (PAN/69/004/ /01/01)

AMOUNT: \$90,900

DURATION: 1972-1974

PURPOSE: ONE ADVISOR TO OFFICE OF MINERAL RESOURCES IN  
ESTABLISHING LEGAL BASIS FOR PETROLEUM INDUSTRY IN PANAM.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY.

(G) GOVERNMENT ACCOUNTING (PANXUQXPQTX /01/01)

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AMOUNT: \$60,000

DURATION: 1973-1974

PURPOSE: ONE ADVISOR TO COMPTROLLER GENERAL IN AREA OF  
GOVERNMENT ACCOUNTING.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY.

(H) NATIONAL ACCOUNTS (PAN/72/009/ /01/01)

AMOUNT: \$90,600

DURATION: 1972-1976

PURPOSE: ONE ADVISOR TO COMPTROLLER GENERAL IN AREA OF  
NATIONAL ACCOUNTS.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY.

## 2. INTERNATIONAL LABOR ORGANIZATION

(A) INDUSTRIAL DEVELOPMENT AND PRODUCTIVITY PROJECT

(PAN/71/520/ /01/11)

AMOUNT: \$625,000

DURATION: 1972-9174

PURPOSE: STRENGTHEN MINISTRY OF COMMERCE & INDUSTRY  
AND PROMOTE ESTABLISHMENT OF NEW INDUSTRIES.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(B) NATIONAL VOCATIONAL DEVELOPMENT PROJECTS

(PAN/71/525/ /01/11):

AMOUNT: \$717,600

DURATION: 1972-1975

PURPOSE: VOCATIONAL TRAINING

PROGRESS AND COUNTERPART SUPPORT: THIS PROJECT HAS  
ENCOUNTERED SERIOUS PROBLEMS. ON GOP SIDE, RESPONSIBILITY FOR  
IMPLEMENTATION WAS MOVED FROM INSTITUTE OF HUMAN RESOURCE DEVEL-  
OPMENT TO MINISTRY OF LABOR WHICH RESULTED IN THE LOSS OF  
COUNTERPARTS FAMILIAR WITH THE PROJECT. ON THE INTERNATIONAL  
LABOR ORGANIZATION SIDE, THERE WAS A SIX MONTH DELAY BETWEEN

THE DEPARTURE OF FIRST PROJECT MANAGER AND HIS SUCCESSOR. LATTER  
WAS FORCED TO LEAVE FOR HEALTH REASONS AND HAS NOT YET BEEN  
REPLACED.

(3) FAO

(A) NATIONAL FISHERIES DEVELOPMENT PROGRAM (PAN/71/526 /01/12)

AMOUNT: \$614,500

DURATION: 1972-1974

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PURPOSE: ASSIST MINISTRY OF COMMERCE AND INDUSTRIES  
IN DEVELOPMENT OF DEEP-WATER FISHING INDUSTRY.

PROGRESS AND COUNTERPART SUPPORT: THIS PROJECT HAS BEEN  
PARTICULARLY SUCCESSFUL. FEASIBILITY OF DEEP-WATER SHRIMP FISH-  
ING OFF THE PACIFIC COAST OF PANAMA HAS BEEN DEMONSTRATED. A  
FIBER-GLASS BOAT-MAKING PLANT HAS BEEN STARTED AND FISH  
PROCESSING FACILITIES ARE BEING EXPANDED.

(4) UNESCO

(A) CENTRAL AMERICAN INSTITUTUTE OF SCHOOL ADMINISTRATION AND  
SUPERVISION (ICASE) (PAN/71/519/ /01/13)

AMOUNT: \$967,000

DURATION: 1972-1974

PURPOSE: ASSIST UNIVERSITY OF PANAMA IN DEVELOPMENT OF ICASE.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY.

(5) WHO

(A) HEALTH PLANNING (PAN/71/030/ /01/14)

AMOUNT: \$90,000

DURATION: 1972-1975

PURPOSE: ASSIST MINISTRY OF HEALTH IN PLANNING AN  
IMPROVED HEALTH DELIVERY SYSTEM.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(B) EPIDEMIOLOGY (PAN/70/009/ /01/14)

AMOUNT: \$56,100

DURATION: 1972-1974

PURPOSE: ONE ADVISOR TO NATIONAL MALARIA ERRADICATION SERVICE.

PROGRESS AND COUNTERPART SUPPORT: GOOD

(6) INTERNATIONAL CIVIL AVIATION ORGANIZATION

(A) CIVIL AVIATION: (PAN/70/011/ /01/15)

AMOUNT : \$458,000

DURATION: 1973-1974

PURPOSE: ASSISTANCE IN ADMINISTRATION AND TRAINING TO OFFICE  
OF CIVIL AVIATION.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(7) WORLD METEOROLOGY ORGANIZATION

(A) NATIONAL METEOROLOGY SERVICE (PAN/72/011/ /01/16)

AMOUNT: \$60,000

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DURATION: 1973-1975  
PURPOSE: ASSIST INSTITUTE OF HYRAULIC RESOURCES AND  
ELECTRIFICATION IN THE ESTABLISHMENT OF METEOROLOGY STANDARDS.  
PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(8) INTERNATIONAL TELECOMMUNICATIONS UNION  
(A) DEVELOPMENT OF TELECOMMUNICATIONS IN CENTRAL AMERICA  
AND PANAMA (PAN/68/006/ /01/20)  
AMOUNT: \$81,400  
DURATION: 1973-1975  
PURPOSE: UNDP/PANAMA FUNDS TWO TECHNICIANS AS ITS CONTRIBUTION  
TO THIS REGIONAL PROJECT.  
PROJECT AND COUNTERPART SUPPORT: GOOD

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ACTION IO-14

INFO OCT-01 ARA-16 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

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TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01

AGR-20 STR-08 DRC-01 /221 W  
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R 081919Z APR 74  
FM AMEMBASSY PANAMA  
TO SECSTATE WASHDC 328  
INFO USUN NEW YORK 431  
USMISSION GENEVA  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY VIENNA  
AMCONSUL MONTREAL

UNCLAS SECTION 3 OF 3 PANAMA 2026

PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR IAEA AND UNIDO;  
MONTREAL FOR ICAO.

(9) INDUSTRIAL DEVELOPMENT ORGANIZATION OF THE UNITED NATIONS

(A) PROGRAM OF CONTINUING EDUCATION FOR EXECUTIVES

(PAN/73/002/ /01/37)

AMOUNT: \$50,000

DURATION: 1973-1975

PURPOSE: ONE ADVISOR TO ASSIST PANAMANIAN

ASSOCITION OF BUSINESS EXECUTIVES IN THEIR ONGOING MANAGEMENT  
TRAINING PROGRAMS.

PROGRESS AND COUNTERPART SUPPORT: SATISFACTORY

(10) UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT (UNCTAD)

(A) PORT ADMINISTRATION AND MANAGEMENT (PAN/71/020/ /01/40)

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AMOUNT: \$99,900

DURATION: 1972-1974

PURPOSE: ONE ADVISOR TO ASSIST MINISTRY OF COMMERCE  
AND INDUSTRY IN PORT DEVLOPMENT

PROGRESS AND COUNTERPART SUPPORT: GOOD

B. NON-UNDP FINANCED ASSISTANCE

(1) UNITED NATIONS FUND FOR POPULATION ACTIVITIES

(A) NATIONAL OFFICE OF POPULATION STUDIES (PAN/72/P02)

AMOUNT: \$142,400

DURATION: 1974-1977

PURPOSE: ESTABLISH AN OFFICE OF POPULATION STUDIES IN MINISTRY

OF HEALTH

PROGRESS AND COUNTERPART SUPPORT: ADVISOR HAS NOT YET ARRIVED.

(B) NATIONAL PROGRAM OF SEX EDUCATION (PAN/72/P03)

AMOUNT: \$314,362

DURATION: 1974-1977. ONE ADVISOR JUST ARRIVED.

PURPOSE: ASSIST PANAMANIAN FAMILY PLANNING

ASSOCIATION IN DEVELOPMENT OF NATIONAL SEX EDUCATION PROGRAM.

PROGRESS AND COUNTERPART SUPPORT: PROJECT JUST INITIATED.

(2) INTERNATIONAL ATOMIC ENERGY ORGANIZATION

(A) RADIO CHEMISTRY PROJECT (PAN/2/02)

AMOUNT: \$35,000

DURATION: 1974-1975

PURPOSE: ONE ADVISOR IN READIOCHEMISTRY TO THE SCHOOL

OF CHEMISTRY AT THE UNIVERSITY OF PANAMA

PROGRESS AND COUNTERPART SUPPORT: ADVISOR HAS NOT ARRIVED.

5(F). UNDP PROGRAM OFFICER HAS DEVELOPED TRIPARTITE REVIEW

SCHEDULE THROUGH 1976 FOR BOTH LARGE AND SMALL PROJECTS. FIRST REVIEW HELD MARCH 28, 1974. IN ADDITION TO UNDP STAFF, THREE GOP REPRESENTATIVES AND PROJECT MANAGER IN ATTENDANCE. PROGRAM OFFICER REPORTS PROGRESS TOWARDS PROJECT OBJECTIVES, AS WELL AS PROBLEM AREAS AND RECOMMENDATIONS FOR THEIR RESOLUTION, WAS DISCUSSED IN FRANK AND OPEN MANNER. WHERE REQUIRED, SPECIFIC ACTIONS WERE DECIDED UPON.

5(G). NOT APPLICABLE.  
DANIELS

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TECHNICAL ASSISTANCE, CERP 0008, DEVELOPMENT PROGRAMS, US CONGRESSIONAL PRESENTATIONS, FOREIGN ASSISTANCE, FINANCIAL PROGRAMS  
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**Copy:** SINGLE  
**Draft Date:** 08 APR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
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**Disposition Comment:**  
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**Disposition Event:**  
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**Handling Restrictions:** n/a  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Reference:** A) PANAMA A-105, MAY 14, 1973 B) STA, TE 42239  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 06 MAY 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <06 MAY 2002 by bryansd0>; APPROVED <07 MAY 2002 by golinofr>  
**Review Markings:**  
  
Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005  
  
**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CERP 0008 - EVALUATION OF UN ASSISTANCE REPORT  
**TAGS:** ECRP, EAID, PN, UNDP  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005